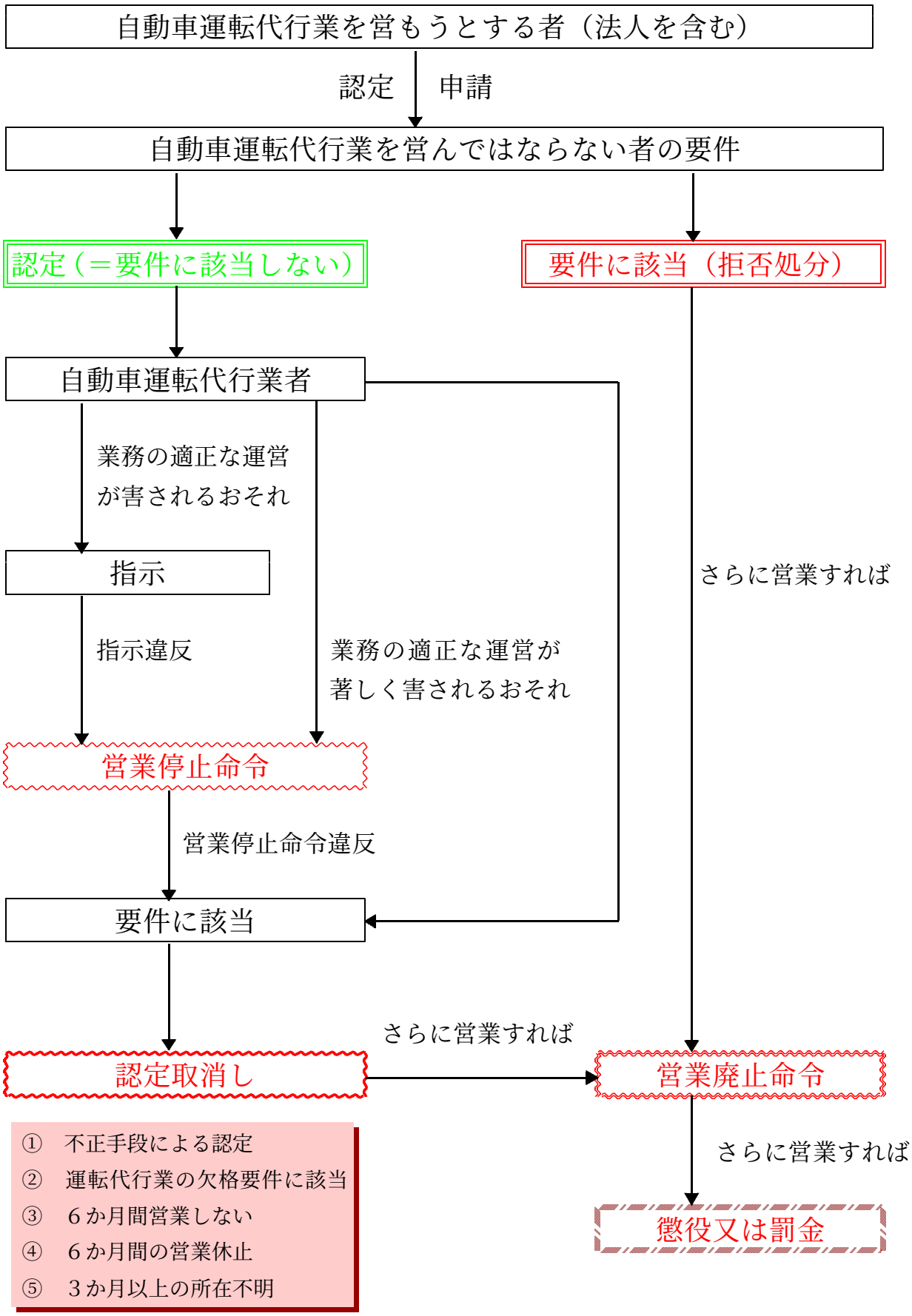自動車運転代行業法の流れ